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# EASIERN

F.O. 371

1947



PALESTINE

FILE No - 1914

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5 MAR

1947

PALLON

Registry Number E 1914/1914/81 FROM Cut Khart No. 1400000111

Dated
Received in Registry

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Last Paper.

no.P.P

References.

(Print.)

61905

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(Minutes.)

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P. W.

PS-10/5

(Action completed.)

Next Paper.

1915

32003 F.O.P

M.P.'s LETTER

0.005

3 bastern lept Dear Berin. I have been asket to bring the points raised in the Enclosed letter to your notice - and So forward the letter to you. I hope that you will have a decent. fourney to moscow and not too trung a time when you get there 8m cerely yours Cuthbert Headlan the leading Zionist in the northern

U

5

#### NORTH EASTERN REGIONAL ZIONIST COUNCIL

Chairman: SAMUEL PHILLIPS, M.A. Hon. Secretary: 86, Pilgrim Street,
Newcastle-on-Tyne, 1.

Tel. Newcastle 24742.

24th February 1947

SP/MF

Dear Sir,

Alderman J. COHEN.

Now that the Government has decided to refer the Palestine question to the United Nations, the North Mastern Zionists earnestly beg"of you to urge the Government to increase the immigration quota into Palestine and to relax the restrictions on the purchase of land.

If these concessions are made and the deportees from Cyprus are brought back to Palestine, it will strengthen the hands of the Zionist Leaders to put down terrorism and will have a pacifying effect throughout the world.

The numbers thus admitted during the interim period cannot make a great difference to the relative position of Jews and Arabs in Palestine and can be without prejudice to the ultimate decision.

At present, the immigration quota is 1500 per month. The Jewish Agency believe they can handle an immigration at the rate of 10, 000 per month. Mr. Bevin's proposals visualised an immigration of 4,000 a month.

Will you please urge this as a minimum.

Yours faithfully,

Shelip

E1914 1914 397th February, 1947.

1 515.

2 Castin lept. Dear Ernest. I enclose a letter from Mr. Samuel Phillips for your information. Yours, Collean to tilela The Rt. Hon. Ernest Bevin, M.P.,

Downing Structure, M.P., Downing Street, London, S.W.1. En 504/3



#### EASTERN REGIONAL ZIONIST COUNCIL NORTH

Chairman: SAMUEL PHILLIPS, MA. Hon. Secretary :

86, Pilgrim Street,

Newcastle-on-Tyne, 1.

Alderman J. COHEN.

3P/MF

Tel. Newcastle 24742. 24th February 1947

Dear Sir,

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Will you please urge this as a minimum.

Yours faithfully,

1947

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References. 1372/754/65

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(Action completed.

Next Paper.

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H. Berry 121

Int. Pain tel 706 19/5.

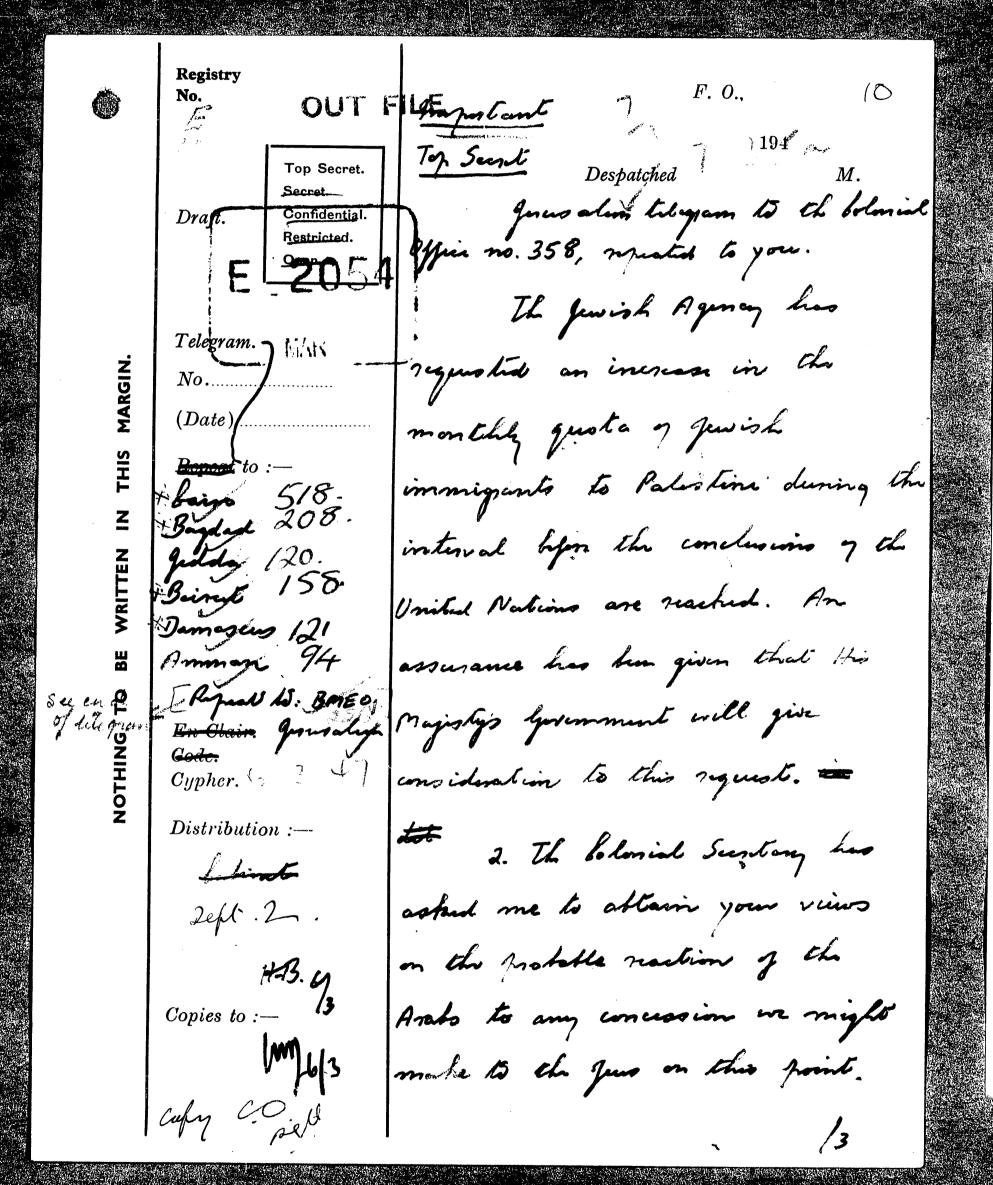
another draft & H.M. River

H13 24)

32003 F.O.P

bains Boyded Tedda Damenas Beneet 571 230 140 143 179 amman 109 BNEO. 25-0 Mar 14. 5) Capt. Duckworter, 1813a, wo. on E2615. Hel. baiss 655 april 3 24,11/at.

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3. [Bagdad only] Your views on the above an purhaps covered by your telegram no. 166. to the proposed is in the neighbourhood of

8 Cp/1000

E TOP SECRET

CYPHER/OTP

DEPARTMENTAL NO.2.

FROM FOREIGN OFFICE TO CAIRO NO.518

BAGDAD NO.208

JEDDA NO.120

BEIRUT NO.158

DAMASCUS NO.121

AMMAN NO.94

6th March 1947

D: 7.35 a.m. 7th March 1947

Repeated to: British Middle East Office, Cairo No. 226

Jerusalem

pppppp

# IMPORTANT TOP SECRET

Jerusalem telegram to the Colonial Office No. 358, repeated to you.

The Jewish Agency has requested an increase in the monthly quota of Jewish immigrants to Palestine during the interval before the conclusions of the United Nations are reached. An assurance has been given that His Majesty's Government will give consideration to this request.

- 2. The Colonial Secretary has asked me to obtain your views on the probable reaction of the Arabs to any concession we might make to the Jews on this point.
- 3. [Bagdad only]. Your views on the above are perhaps covered by your telegram No. 166.
- 4. The quota which has been proposed is in the neighbourhood of 4,000 a month.

[Cairo only]. Please pass to British Middle East Office as my telegram No. 226.

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		Reference:-	5	3	2	<u> </u>
	D OFFICE, LONDON	COPYRIGHT OF THE PUBLIC RECORD OF				

COONIAL OFFICE

Colonial Office, Downing Street, London, S.W.1.

75156/166/47

INDEXED 1947.

2054 ME 3

# 17, dear Beeley.

I have just seen your telegram to Cairo No. 518 (repeated to other middle East posts), and I am afraid there has been a slight misunderstanding. What we were instructed to ask the Foreign office to obtain was not the views of H.M. Representatives on the probable reaction of the Arabs to any concession made to the Jews regarding the immigration quota during the interim period; but their views on the High Commissioner's telegram to the Colonial office No. 358, which deals with a wider question.

You will have seen the interesting comments already received from Stonehewer Bird (in his telegram No. 166). We hope you will not think

/it

H. BEELEY, Esc., C.B.E.

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61905		

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it too late to send further telegrams to the other posts asking them for their observations on the High Commissioner's telegram generally.

Prever.

OUT FILE Registry No. E 2054 /1914/31 Top Secret. Secret. Confidential. Draft. Restricted. My telegram no. 518 [laiso] 208 [ Baylan] 120 I gidda ] Telegram. Cairo 121 [Damasus] No. 57/ 158 [Beinet] (Date) hand 13. 94 [ Amman] Cand Ropostyto:— [7 March 6th: Palistin] Bagdad 230 Jedda 140. 9 am gratiful for your Dam as we 14-3. prompt reply. Beint 179 2. 9 regret that, owing to a Ammon 1109 Report 15: misunderstanding her, 9 did B.M.E. 0. 250 · genesalem not ask for your spinion which Cypher.the bolonial Suntany would also Distribution: --Dytel. no. 2 like to know, on the wider question Copies to: Wills Line no. 358 of Folowary 17th.

C.O.

3. [Damesus only ] grasalim Mayram

to you as their no. 172.

Remo only Mean fans to
BMEO as my til No 250

E 2054/1914/31

Cypher/OTP

DEPART ENTAL NO.2.

FROM FOREIGN OFFICE TO HIS MAJESTY'S REPRESENTATIVES AT:-

CAIRO NO.571
BAGDAD NO.230
JEDDA NO.140
DAMASCUS NO.143
BEIRUT NO.179
ALMAN NO.109

13th March, 1947.

D. 11.00 a.m. 14th March, 1947.

Repeated to B.M.E.O. Cairo No.250. Jerusalem.

Q Q Q

[of March 6th: Palestine].

I am grateful for your prompt reply.

I regret that, owing to a misunderstanding here, I did not ask for your opinion, which the Colonial Secretary would also like to know, on the wider question raised in Jerusalem telegram to him No.358 of February 17th.

3. [Damascus only] Jerusalem telegram No.358 was repeated to you as their No.172.

[Cairo only]. Please pass to B.M.E.O. as my telegram No.250.

INDEXED.

2084 1914 31.

CYPHER/OTP/K.

PP. Maris

FILES

## FROM CAIRO TO FOREIGH OFFICE

Sir K. Campbell.

D. 6. 3 p.m. 19th Merch 1947.

No. 706. 19th Merch, 1947.

R. 8.15 p.m. 19th March 1947.

 $X \cdot X \cdot X \cdot X \cdot X \cdot X \cdot X \cdot X$ 

Your telegram No. 571.

Palestine.

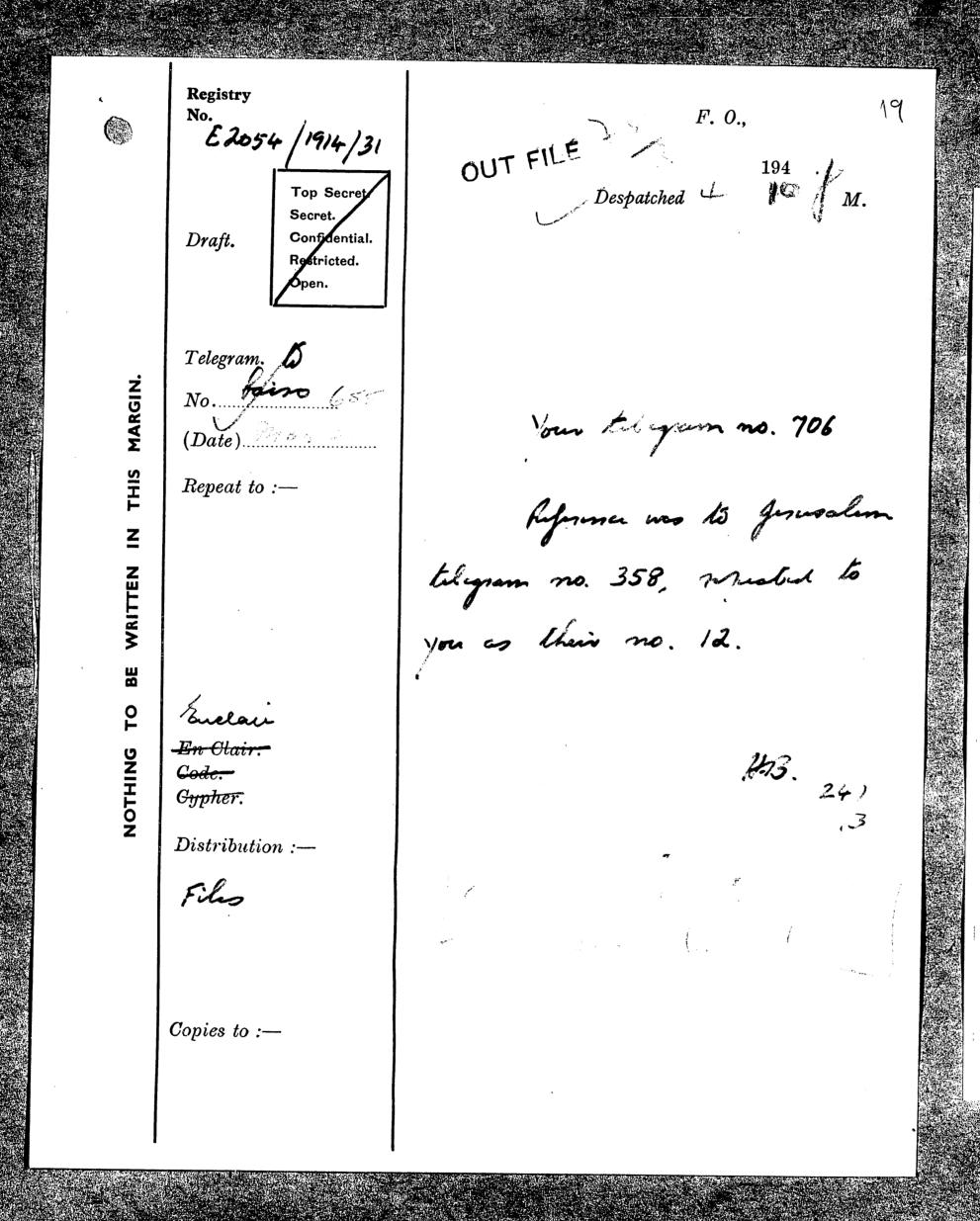
Please repeat to us telegram No. 58 of 17th Tebruary from Secretary of State for the Colonies to Jerusalem which has not been received here.

Copy sent to Middle East Secretariat7.

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| 1 2 3 4 5 6 | Reference:- FO 371 / 618

No. E2054/1914/31

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En Clair

FILES

# FROM FOREIGN OFFICE TO CAIRO

No. 655

D. 4.10 p.m. 24th March, 1947.

24th March, 1947.

///

Your telegram No. 706.

Reference was to Jerusalem telegram No. 358, repeated to you as their No. 12.

[Copy sent to Middle East Secretariat]

61905

E 2055

21

10 MAR

1947

Increase la Tewish Dunigration Ruda No. Dated Receivedin Registry Last Paper. (Minutes.)

2054

References.

HB. 193

(Print.)

(How disposed of.)

1) Capt. Inchwarth, 1413a, W.O. on E2615.

(Action completed.)

Next Paper.

20 5.55

32003 F.O.P.

Cypher/OTP

E 2055

DEPARTMENTAL NO.2.

10 MAR

# FROM JEDDA TO FOREIGN OFFICE

Mr. Grafftey Smith

No. 97

D. 12.45 p.m. March 9th, 1947.

March 9th, 1947.

R. 2.37 p.m. March 9th, 1947.

Repeated to Cairo

Bagdad Beirut Damascus Amman

British Middle East Office Cairo Jerusalem

SSSSS

IMPORTANT

TOP SECRET

12054/1914/1

Your telegram No. 518 to Cairo.

Jewish immigrants.

Any concession made to the Jews on the lines proposed would have disastrous effect on public opinion here which is already genuinely shocked by our continued failure to check terrorist activities. H.R.H. [2 grps. undec.] spoke to me anxiously on March 7th regarding the effect of unavenged outrages and insults such as the recent floggings of service personnel upon British prestige in the Arab world.

2. If as I believe the Arabs for their part are pressing for complete cessation of Jewish immigrants during the present period of waiting and during United Nations deliberations this particular measure of further appeasement of Zionists will add insult to injury. It also seems to conflict with assurances implicitly given by the Secretary of State to Arab delegates on February 14th.

Foreign Office please repeat Important to Amman as my telegram No. 11.

Beirut please repeat Important to Damascus as my telegram No. 8.

Cairo please repeat Important to British Middle East Office as my telegram No. 11.

[Repeated to Amman by Foreign Office]

E O H

E 2056

10 MM

1947

TELEGRAM FROM MI Houstour

Bostiall

Dated

Received in Registry

10 11/04 1947

Last Paper.

2055

References.

(Print.)

(How disposed of.)

(Action completed.)

Next Paper

2060

Increase in Fewish Summigration anota. Refer 7 VEI to bain 518 (62054/1914/31) and distalistaction at the continuous of immigration with present rate of 1.500 a month is real: quarantee if increased in the rate would right in renewed eightation and any tope of reasonable tranquellity during

(Minutes.)

HB 1073

32003 F.O.P.

Cypher/OTP

E E 2056

DEPARTMENTAL NO.2.

# FROM BEIRUT TO FOREIGN OFFICE

Mr. Houstoun Boswall No. 171

D. 6.10 p.m. March 8th, 1947.

March 8th, 1947.

R. 8.40 p.m. March 8th, 1947.

Repeated to Bagdad

Amman (Jerusalem please pass as my telegram

Jerusalem Cairo Jedda

Damascus Saving

SSSSS

#### IMPORTANT

### TOP SECRET

Your telegram No. 518 to Cairo. E.

Widespread suspicion amongst Arabs that His Majesty's Government have been deliberately adopting delaying tactics to enable more Jews to get into Palestine has more or less been dissipated by decision to refer the matter to the United Nations and by your speech of February 28th. There is no doubt that this result and the present Arab belief that British policy has at last developed on lines reasonably favourable to Arabs would be destroyed by any concession in immigration quota.

- 2. Arab dissatisfaction at the continuance [grp. undec. ?of] immigration at the present rate of 1,500 a month is real: guarantee of increase in the rate would result in renewed agitation and any hope of reasonable tranquillity during the next few months would vanish. Arabs would not fail to interpret such a development as a concession to force and their extremists would be correspondingly encouraged.
- asked to exert a moderating influence on Egypt it would be most unfortunate if they were antagonised by an upward revision of the quota.
- 4. I agree the increase of immigrants now [grp. undec. ?would] entirely undo really admirable effects your speech in the House of Commons which went a long way to reassure Arabs [grp. undec. ?of the] sincerity of [grp. undec.] His Majesty's Government.

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32003 F.O.P.

19 MAR

Increase in Tourch Sungration anda Stole, Reaction of transfordon Corats to increase in prosent ininigration dicata a wild be very kestile Does not anticipate

violence but any such developements elsewhere my the arab world, might to

relate would be interpreted as a concerned in south windered, the corollary being observed.

See Aso E 2055 and E 2056

HBeeley

E 2060

[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

Cypher OTP

CABINET DISTRIBUTION

# FROM AMMAN TO FOREIGN OFFICE

Sir A. Kirkbride

No. 73

D. 12.30 p.m. 8th March 1947.

8th March 1947.

R. 1.25 p.m. 8th March 1947.

Repeated to Bagdad

Beirut Cairo

Damascus Jedda

B. M. E. O. Cairo Jerusalem (Saving)

IMPORTANT

TTTTTT

SECRET

Jewish Immigration to Palestine.

Reaction of Transjordan Arabs to increase in present immigration quota would be very hostile. I do not anticipate that actual violence would originate in Transjordan but any such developments elsewhere in the Arab world might be infectious.

Reaction would be all the more bitter on account of the announcement made by the Transjerdan Delegation after recent Conference that you had undertaken to consider stoppage of all immigration of Jews to Palestine pending reference to the United Nations.

My ewn view is that increase of immigration would be interpreted as a concession to Jewish violence, the corollary being obvious.

Fereign Office please repeat to Bagdad, Beirut,
Caire, Damascus, Jedda and British Middle East Office
Caire as my telegrams Nes. 11, 14, 23, 13, 13 and 12
respectively.

/ Repeated

27

- 2 -

[Repeated to Bagdad, Beirut, Cairo, B.M.E.O. Cairo, Damascus and Jedda].

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TELEGRAM FROM

No.

Dated Received

in Registry

Increase in Tewesh Emmigration avola Refer FU til to lover 5/8/E 2054/1914/31 et would be almost impossible to exertate the had effect here of, such a conversion.

Last Paper.

2060

References.

(Print.)

(How disposed of.)

8) Capt. Duckworth, (4.1.3a, W.D.

on E2615. 3 April

(Action completed.)

(Index.)

Next Paper.

EZIZU

(Minutes.)

HB. 12/3

05

30471 F.O.P

# Cypher/OTP

#### FROM BAGDAD TO FOREIGN OFFICE.

Sir H. Stonehewer Bird.

No. 230

D. 4.30 p.m.GMT 10th March 1947.

10th March 1947.

R. 5.55 p.m. 10th March 1947.

Repeated to: Cairo

Jedda Damascus

Beirut (please pass to Damascus as my

telegram No. 26).

Amman,
Jerusalem,
B.M.E.J.

v v v

IMMEDIATE.

ENCRET.

Your telegram No. 518 to Cairo.

It would be almost impossible to over-state the bad effect here of such a concession. Iraqi Government would feel outraged by change in the status quo while the question was sub-judice and public opinion would consider that we were being blackmailed by threats of increased terrorism.

- 2. Local opinion would also contrast your statement that His Majesty's Government would present the case factually to United Nations without recommending any particular solution with such a concession which would in fact amount to adopting partially one solution in advance. Your last statement in the House of Commons had most admirable effect in all circles in this country including the army and extreme Nationals. This effect will be entirely destroyed if concession is made and doubt will again be thrown on His Majesty's Government's good faith.
- 3. Immigration has always been the cardinal point for the Arabs and I earnestly beg that we make no concession now when all odium will fall on us.

Foreign Office please pass to Amman as my telegram No. 16.

[Repeated to Amman by Foreign Office].

134 Ly4

12 MAR

MATERIAL STATE

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2120/1914/31. Report & V. til 518 (E 2054/914/31) Hales heactors

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12 Than 1947. They imperied by succeeped their terrorism.

(Minutes.)

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RECORD OFFICE, LONDON

61905

(Action (Index.) completed.)

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E 2144

32003 F.O.P.

Cypher/OTr

DEPART INTAL No. 2

FROM CAIRO TO FORMIGN OFFICE

D. 4.20 p.m. 9th March, 1947 Sir n. Campbell No. 510

H. 5.20 p.m. 9th March, 1947

9th March, 1947

hepeated to: Bagdad, Jerusalem,

Amman, Jedda, Damascus, Beirut

E 2120!

uuuuu

Your telegram No. 518. Line 1997

Proposal to increase quota of Jewish immigrants to Palestine.

Reaction in Egypt could hardly fail to be deplorable. Apart from reaction in favour of Hoslem Arabs in Palestine being swamped by Jews, it would be generally regarded however wrongly, as a further concession made under the influence of fear inspired by successful Jewish terrorism. At the end of 1945 Emir Feisal pointed out to us here that our weakness before Jewish terrorism in Palestine would inevitably provide troubles in Egypt and traq where turbulent elements would think they could make trouble with impunity as easily as the Jews in Palestine. Already the Egyptians have, I fear, begun to regard us as on the downward grade and that we can be flouted with impunity. I submit that we should be careful to avoid action tending to encourage further a belief that if they wish, they can make disorders against us without any danger and indeed that by attacking British lives and property they could reap concessions. concessions.

2. On more general grounds I would submit that this is not the moment to antagonise still further Arab States when we are making efforts to induce them not to go the whole hog for Egypt at U.N.C. As seen from here a decision by us now to increase quota of Jewish immigrants would inevitably incline Arab States to drift into the anti-British camp of Egypt.

Jerusalem please pass to Amman as my telegram No. 23. Beirut please pass to Damascus as my telegram No. 35.

371 / 61905

32003 F.O.P.

(Action completed.)

Next Paper.

2584

(Index.)

Cypher/OTP

DEPARTMENTAL NO. 2.

# FROM DAMASCUS TO FOREIGN OFFICE

Mr. Eyres. No. 64 8th March, 1947.

D. 6.28 p.m. 8th March, 1947.

R. 8.00 p.m. 8th March, 1947.

Repeated to Bagdad Cairo Jerusalem Jedda Beirut Saving Amman Saving

E 21/4

0 0 0 0

TOP SECRET

Your telegram No. 518 to Cairo.

I have not yet seen Jerusalem telegram No. 358 but I have no hesitation in saying that such a concession would have deplorable effect on Syrian Government and people and would nullify the good impression made by your statement of February 25th impression made by your statement of February 25th (my telegram No. 14 Saving March 1st). There is no doubt that the assumption here is that the status quo in Palestine will be maintained until United Nations has decided on the issue. A major concession on immigration which most Arabs regard as the crux of the problem (my telegram No 44) would therefore certainly be regarded as a breach of faith on the part of His Majesty's Government. The Syrians would never agree that anything could justify His Majesty's Government in yielding to Jewish demands on so vital a matter while the question was still sub-judice.

32003 F.O.P.

Next Paper.

E 146/

75156/166/47

TOP SECRET

Downing Street, Er

31 March 1944 E\_2852

My dear Beeley,

I enclose copies of tolograms No. 51/2000. No. 630 from the High Commissioner for Palestine, arising out of your telegram to Coiro No.518
asking for the views of His Hajesty's Representatives
at Arab posts on the possibility of increasing
the issignation quote. The High Cousissioner's telegrams have been repeated to Arno costs but do not oppear to have been circulated to you.

We think it would be medul, in you men to objection, to give these telegraus our usual fairly wife distribution as in list attached. Perhaps you will let me know by tolephone in you

Young evel,

H. BEELEY, EST., C.B.H.

Foreign Office Mr. H. Beeley. Mr. C.W. Baxter. 11 Lord President of the Council. No.10 Downing Street P.S. to Prime Minister. Cabinet Offices Sir N. Brook. Mr. S.E.V. Luke. 11 Mr. G. Wilson. Foreign Office Research Dept .-Air Commodore K.C. Buss. Mr. J.C. Robertson. M.I.5. C.I.G.S. War Office H.I.3A. (M.O.4.) Lt. Col. J.G. Atkinson. Admiralty Mr. G.C.B. Dodds. Air Ministry Private Secretary. Ministry of Defence Private Secretary. Sir Henry Wilson Smith.

PUBLIC RECORD OFFICE, LONDON

Cypher/OTP

DEPARTMENTAL NO. 2.

## FROM BEIRUT TO FOREIGN OFFICE

Mr. Houstoun Boswall D. 6.13 p.m. 15th March, 1947. No. 192

15th March, 1947.

R. 7.55 p.m. 15th March, 1947.

Repeated to Jerusalem

Cairo Bagdad

Amman (Jerusalem please pass as my telegram No. 25)

Jedda Damascus Saving.

**9** 0 0 0

Jerusalem telegram No. 544 to Colonial Office.

gp. undec. ? Illegal] immigrants. The views expressed in my telegram No. 171 did not of course (repeat not) take into account the present situation Palestine Government as that is outside my province. Nor am I competent to do so. Paragraph 2, (a) of Jerusalem telegram under reference is both revealing and disheartening but I cannot see that the situation would be improved if Arab extremists were encouraged by such a concession to terrorists, to join forces of disorder with at least the moral support of the Arab States.

- 2. The Arabs are already shocked by the leniency shown to convicted Jewish terrorists (which they contrast with the swift justice meted out to Arab rebels in the past). Jamal Husseini when he was here stressed this point which I found it somewhat difficult to explain away; and I have little doubt that he himself (I cannot speak of Palestine Arabs in general) and public opinion in Lebanon would react most strongly to what would seem further weakness on our part. British prestige here would suffer accordingly.
- 3. His Majesty's Government have in any case come to the conclusion that mandate is unworkable and have said so. Therefore it could be argued reasonably that His Majesty's Government as mandatory power are not free to do more than to maintain rigidly the status quo while the question is subjudice.
- 4. The humanitarian issue which the High Commissioner stresses might have had some appeal had Zionists not seen fit to use it as a means to secure sovereignty, and that is just what puts the Arabs off.

MAR

# INWARD TELEGRAM

35

INDEXED

2884 1914 31

Cypher (O.T.P.)

FROM PALESTIE (General Sir A. Cunningham)

TO S. OF S. COLONIES.

D.13th March, 1947. R.14th " 07.00 hrs.

No.544 Top Secret.

Addressed to the S. of S.

Repeated to Cairo No. 20.

" " Baghdad No. 30.

" " Jedda No. 30.

" " Beirut No. 327.

" Damascus No. 331.

" Amman No. 332.

Your telegram No. 469.

I have noted the replies sent to the Foreign Office regarding Arab reactions to any increase in the immigration quota. I assume that His Majesty's Government will not be deflected from carrying out their obligations as Mandatory for Palestine by any fear of unfavourable political reactions in other countries and, as you know, I have continually stressed that there is a real human issue involved in this problem Which has not yet been met.

2. In view of the statement made by the Foreign Secretary to the Arab Delegation, which they may interpret as an undertaking, I must not be taken as advocating an increase in the quota, but I must again emphasize the following facts.

- (a) Without an increase, there is little prospect of stopping terrorism by any military or other action short of war with the Jews.
- (b) Illegal immigrants now in Cyprus and expected will enter Palestine sooner or later and cannot be stopped.

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3./

3. Palestine Arabs appreciate the facts and their reaction to a modest increase probably would not be strong. I am not clear why it should be stronger among Arabs outside Palestine. I am not sure whether the views expressed to the Foreign Office in the replies referred to take into account these realities of the situation as it confronts the Palestine Government.

## Distributed to:-

M.S.25
Secretary of State
Sir T. Lloyd
Mr. I. Thomas
Mr. Martin
Mr. Trafford Smith
Sir D. Harris
Mr. Mathieson
Mr. Higham
Mr. Poynton
Mr. Bennett
Mr. Bigg

# INWARD TELEGRAM

INDEXED 5-40

2784 1914 71

Cypher (O.T.P.)

FROM PALESTINE (Gen. Sir A. Cunningham)

TO S. OF S., COLONIES.

D. 22nd March, 1947. R. 22nd " "

20,25 hrs.

#### TIPORTANT

No. 630. Top Secret and Personal.

Addressed to H.M. Ambassador Baghdad No. 35. Minister Beirut 100.375.

Repeated to the S. of S.

a Cairo,

No. 25.

" Jedda " Damascus

No. 54. No. 370.

" Amman by savingram.

Reference Barbaed telegrem No. 258 and Belimit tolegrem No. 192, both addressed to the Foreign Ciffice and repeated to me.

I should make it clear that my tologram No. 844 was not a recommendation to increase the Jewish immigration quota. I have recommended to H.M. Government that this is not the time to increase it (for your information only). The telegram was however, intended to stress the reality of the situation here and I fear, from further replies that it has provoked, that it would appear we have, perhaps, falled to brep H. M. Representatives in Arab soundates sufficiently informed on the position. For instance, J.H. Ambassador, Baghase, has assumed that the argument for an increase in the grown is treed on the suggestion that the world mate the figure that case their cotivities. Then his beinere were work in Taur to a cheare of this, who we'll enough to be a tree to be a compact. The second the following as the contract of the property of the contract of the contr aces with the same areas is

anxious to do, otherwise as deportations go on; they find it difficult to persuade their youngar people to take any action, or to organise wholehearted cooperation, which gives the only sure method of eradicating the evil.

Again the specious Arab argument, that comparative leniency is being shown to Jews, is quite easily countered. for Arab rebellion went on for three years, and it was only when it was found that more moderate rethods had failed to bring about the desired results, that nuthless methods were tried. The present struggle is following the same course. Lorecver the charecter of the disturbance is quite different. on the one hand apponents were saral guertlias, on the other we are dealing with a fer thousend well wrained sabotours; builded in the heart of a highly civilized wrom complation. Sure clearly, mothods to be used in one case will not always suit in the other, guite apart from the othics of the question. horeover is was not ruthlessness which saded the Arab rebollion. I must again stress that, through the mandars. H.M. Government have an obligation to Jews, and wits problem cannot be slawed solely through Arab eyes, certainly not by me. As it appears members of the Arab Higher Executive are visiting E.M. representatives, and in view of the importance of accurate information about Palestine in Arab countries, I hope that I may be given the opportunity of informing H.M. Representatives fully on any point of do lot that they may still have. It would give me the greatest pleasure chould It be possible for any of them to wast me and when the eituation 10 Palestine first-hand. Air transport could of course be arranged.

Distributed to: -

## INWARD TELEGRAM

## Distributed to: -

M.S.25 Secretary of State
Sir T. Lloyd
Mr. I. Thomas
Mr. Martin Sir D. Harris Mr. Trafford Smith Mr. Mathieson Mr. Higham Mr. Bennett Mr. Bigg. Mr. H. Beeley. Mr. C.W. Bexter. Foreign Office Lord President of the Council.
No. 10 Downing Street
Cabinet Offices P.S. to Prime Ministon. Sir N. Brook, Mr. S.E.V. Luke. Mr. G. Wilson. Foreign Office Research Department Air Commodore K.S. Duss. M. I. 5. Mr. J.C. Robertson. Wer Office C.R.G.S. H.I.JA. Lt.Col. J.G. AGRITSON. " (M.O.A.) Admiral ty Mr. G.C.B. Dodds. Air Ministry Ministry of Defence Private Secretary. Private Secretary. Sir Espry Wilson Smith.

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1 2 3 4 5 6 Reference:- FO

371

E 2401

Cypher/OTP

DEPARTMÊNTAL NO.2.

## FROM AMMAN TO FOREIGN OFFICE.

Sir A. Kirkbride, D: 4.30 p.m. 18th March, 1947

No. 92

18th March, 1947. R: 8.20 p.m. 18th March, 1947

Repeated to Beirut
Cairo
Damascus
Jedda
British Middle East Office
Jerusalem.
BagdAd
Baying
Baying
Baying
Baying
Baying
Baying

Secret.

#### <u>Palestine</u>

With reference to your telegram 109 harch 13th. When representatives of the Arab States talk about fighting Great Britain on Palestine issue in the event of decision by His Majesty's Covernment favourable to the Zionists it does not follow that they mean a struggle to be waged by their armies against those of Great Britain. They are quite aware of their impotence in a purely military sense.

Vita/ing/in

- 2. I am not party to any plan which the Arabs may have made to deal with such a development but I can think of a number of obvious means of making serious nuisances of themselves.
- the Arabs received considerable reinforcements in men, arms and ammunition from neighbouring Arab States notwithstanding the fact that these were then under the Mandate. Another Arab outbreak in Palestine under the present circumstances might be much more difficult to cope with. In their own territories Arab Government could adopt the same policy as that of the Jewish Agency and plead inability to control popular feeling until His Majesty's Government changed their policy. The position of the British communities in the Arab States could be brought to that prevailing in Palestine through Jewish action.



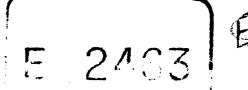


- 4. It has been said that an Arab outbreak in Palestine could be repressed without difficulty. This opinion seems to be based either on the assumption that the Arabs would follow their earlier tactics of open warfare in the hills and not imitate the more successful Jewish practices or on the use of measures of repression which have since been found inappropriate for application to the Jews.
- 5. The anxieties shown by the Arab States which are referred to in [grp undec.? Jerusalem] telegram 358 February 19th do not necessarily arise from fear. There is a great deal of genuine good will for us still in the Arab World but it should not be subjected to too great a strain.

905

32003 F.O.P.

Next Paper.



Cypher/OTP

DEPARTMENTAL NO. 2.

## FROM BEIRUT TO FOREIGN OFFICE

Mr. Houstoun Beswall D. 1.00 p.m. 18th March, 1947.

No. 201 18th March, 1947.

R. 5.05 p.m. 18th March, 1947.

Repeated to Jerusalem Bagdad Jedda Cairo

British Middle East Office (Cairo please pass) Damascus Saving.

0000

#### SECRET

Palestine.

Your telegram No. 571 to Cairo.

I am inclined to agree with conclusion of High Commissioner for Palestine in his telegram No. 358 that Arab Government would go long way to avoid an open breach with us. Lebanese Government at least would I believe do everything in its power to avoid such a development. I am however extremely doubtful if they would be able to or even willing to control extremist elements such as Shabab Mohammed, Ikhwan El Muslimeen and Ansar who would react strongly to any increase in immigration and who would certainly help actively if Palestine hitherto became involved in hostilities. Nor would leadership be lacking with such men as Fawzi Qawaqji and Nabih Azmeh at hand. Lebanese Government might be expected to make frontier guard of fire arms more lax than it is now and even to allow arms etc. to be imported through their Ports and run to Palestine.

2. Arab Government realise that Egyptians have gone too far and are therefore prepared to help us within limits. On the other hand they believe implicitly in justice of Arab Cause in Palestine and would (if my former experience in Iraq goes for anything) refuse to take strong measures against their own extremists.

Jerusalem please pass to Amman as my telegram No. 26.

MAR

32003 F.O.P.

Cypher/OTP

# DEPARTMENTAL NO. 2.

# FROM JEDDA TO FOREIGN OFFICE.

Mr. Grafftey Smith. No. 119

D. 10.45 a.m. 20th March 1947. R. 5.30 p.m. 20th March 1947.

20th March 1947.

Repeated to:

British Middle East Office Cairo Saving Bagdad Saving

Damascus Saving Amman Saving Beirut Saving Jerusalem Saving.

E 2512

v v v

SECRET.

E 2022/M/m

Your telegram No. 571 to Cairo.

Arab threats.

I have no hesitation in asserting that King Ibn Saud would be most unwilling to assume an attitude of active hostility to Great Britain. This would contradict the policy and friendship of a lifetime.

- 2. Direct action against the Jews is another matter. His Majesty believes he would be fulfilling the scriptures by playing his part at Armageddon.
- 3. In practice this discrimination which the King is always careful to make between His Majesty's Government (and therefore Government of Palestine) and Zionist Jews would deter him from direct and hostile confrontation of British forces, [grps. omitted] unofficial raiding in support of any organised Arab fighting in Palestine. He cannot afford to appear to be less ardent an Arab and a Moslem than other members of the Arab League.
- 4. As regards feeling among the arabs in general I would hazard the opinion that in view of
- a) their probable large scale acquisitions of arms during and after the war
- b) their gradual conviction of our own military ineffectiveness
  - c) the exhaustion of their patience and
- d) increasing accent on Islam in such nationalistic mass-groupings as Ikh[grp.undec] el Muslimin and Indian Moslem League, it would be unrealistic to dismiss Arab threats of violence in Palestine as mere bluff.

MAR MAR MAR MAR MAR

Cypher/OTP

DEPARTMENTAL No. 2.

### FROM JEDDA TO FOREIGN OFFICE

Mr. Grafftey Smith. No. 119

D. 10.45 a.m. 20th March, 1947.

\* Amended Copy \*

20th March, 1947

R. 5.30 p.m. 20th March, 1947.

Repeated to:

British Middle East Office Cairo Saving Bagdad Saving Damascus Saving Amman Saving Beirut Saving Jerusalem Saving.

111

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- b) their gradual conviction of our own military ineffectiveness
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- d) increasing accent on Islam in such nationalistic mass-groupings as Ikh[grp.undec] el Muslimin and Indian Moslem League, it would be unrealistic to dismiss Arab threats of violence in Palestine as mere bluff.

MAR

74.13. 24/

Next Paper.

(Index.)

(Print.)

(How disposed of.)

M13a, W.O. on E2615.

(Action completed.)

2537

32003 F.O.P.

E 2513 6

Cypher/OTP

DEPARTMENTAL No: 2

# FROM BAGDAD TO FOREIGN OFFICE

Sir H. Stonehewer Bird No: 258

D. 1.6.p.m. 20th March 1947

19th March 1947

R. 4.15.p.m.20th March 1947

Repeated to Jerusalem Beirut Cairo Damascus Amman Jedda

X:X:X:

Secret.

2394/104/21

Jerusalem telegram No: 544 to the Colonial Office.

I had of course only viewed the matter from the angle of Iraq, but in the light of the High Commissioner's telegram I can, I think, properly ask what assurance there can possibly be that the admission of a few thousand more Jews will mean the cessation of terrorist activity. Terrorist and Zionist organisations in whose interests they operate are not interested in the humanitarian aspect except in so far as it acts as a convenient-cloak for their political activities. Their aim is to convert Palestine into an all Jewish State and it seems to me that if His Majesty's Government were to make any concession the Zionists flushed by their victory might well intensify the campaign of illegal immigration if not also their terrorist activity.

I entirely agree with all the points made by His Majesty's Minister, Beirut, in his telegram No: 192 and would particularly support the argument in paragraph 3 for it undoubtedly represents the view which would be held here.

No: 29. Beirut please pass to Damascus as my telegram

Foreign Office please pass to Amman as my telegram No: 18.

[Repeated to Amman].

Cypher/OTP

DEPARTMENTAL NO.2.

# FROM CAIRO TO FOREIGN OFFICE.

Sir R Campbell,

D: 9.10 p.m. GMT 20th March, 1947

No. 719 20th March, 1947.

R: 11.20 p.m.BST 20th March, 1947

Repeated to Bagdad, Beirut, Damascus,

Jerusalem, Jedda Amman Saving.

E 25.74

AAAA784/2 A Beirut telegram No.192 to you.

Suggested increase in Jewish immigration into Palestine.

I entirely agree with Mr. Houstoun - Boswall. I also do not presume to express opinions on the present situation in Palestine. The last thing I wish to do is to complicate the immensely difficult task of the Palestine Government by any report I may render to you. But I felt bound to comment in my telegram No. 610 to you on its effects in Egypt. It may not be realized in Palestine how much encouragement has been given to anti British elements and elements of disorder in Egypt by the impunity with which Jewish terrorists have been able to murder and humiliate British soldiers. After flogging of British soldiers there were frequent suggestions in the press and elsewhere that the Jews are the only people who know how to deal with the British properly. In view of a wide spread feeling that the British Ampire is going downhill it is most important that we should as far as possible abstain from any concessions which might tend to confirm the hope of our enemies that we are unable to offer unswerving resistance to violence.

2. Incidentally the raising of martial law has provoked general criticism here that we have again yielded to Jewish violence and this feeling was voiced very emphatically by ex-Lebanese Minister to London in the course of a conversation Oriental Minister March 17th. The fact that actual Jewish terrorism marked the very day of the raising of martial law has put us in an invidious light here.

Damascus please pass to Beirut as my telegram No. 84.

1

[This telegram is of particular secrecy and should be retained by the authorised recipient and not passed on].

AMENDED DISTRIBUTION (24th March, 1947).

Cypher/OTP

CABINET DISTRIBUTION

## FROM CAIRO TO FOREIGN OFFICE

Sir R. Campbell

No: 719

Oth March, 1947.

D. 9. 10 p.m. GMT. 20th March, 1947.

R. 11. 20 p.m. BST. 20th March, 1947.

Repeated to Bagdad,
Beirut,
Damascus,
Jerusalem,
Jedda,

2534 1914 31

11111

Beirut telegram No. 192 to you.

Amman Saving.

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Damascus please pass to Beirut as my telegram No.84.

SO AND THE

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PUBLIC RECORD OFFICE, LONDON

32003 F.O.P.

Cypher/OTP

DEPARTMENTAL NO.2.

# FROM BAGDAD TO FOREIGN OFFICE.

Sir H Stonehewer Bird

D: 12.50 p.m. 20th March 1947

No.261 20th March, 1947.

R: 4.15 p.m. 20th March, 1947

Repeated to Jerusalem.

A A A A

257

Secret.

Your telegram No. 571 to Cairo.

I agree with His Majesty's High Commissioner that the Iraqi Government would wish to avoid open breach, but if His Majesty's Government makes what any Government and any Arab, however well disposed, must regard as an unjust and untimely concession to Zionism, they would be powerless and indeed unwilling to suppress hostile demonstrations or to prevent all possible help being afforded to any anti-Government move in Palestine. Even the Prime Minister and Muri would not dare to exercise moderating influence as, were they to attempt to do so, they would almost inevitably provoke a coup d'etat resulting in their removal.

It cannot be too often repeated that the Arabs regard immigration as a foreign invasion and the additional immigrants not as homeless victims of Hitlerism but as valuable reinforcements for the Zionist forces.

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32003 F.O.P.

E2615

E 2590

Cypher/OTP

DEPARTMENTAL NO.2

# FROM DAMASCUS TO FOREIGN OFFICE

Mr. Eyres. No.86

D. 3.45 p.m. 21st March, 1947

21st March, 1947 R. 6.50 p.m. 21st Larch, 1947

Repeated to Cairo
Jerusalem
Amman
Bagdad
Beirut
Jedda

saving

British Middle East Office Cairo.)

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SECRET

F 2054/12-

Your telegram No.571 to Cairo.

I should hesitate to say that the Syrian Government would actually take up arms in defence of Palestine. Much would depend on what the Arab League proposed to do. But the Syrian Government would certainly think we had lost all claim to consideration from them and would probably connive at the activities of Fauzi Gawuqji, Mabih bl Azmeh and other rebel leaders who might organise despatch of [gp. undec. ?number of] volunteers to Palestine. They might also be reluctant to interfere with anti-British and anti-Jewish demonstrations and this in turn might lead to bloodshed and damage to property.

2. Syrian attitude towards us on Anglo-Egyptian differences is quite different from their attitude on Palestine. Syrian Government realise that Egypt is in the wrong and it may prejudice her interests if the dispute is brought before United Nations. Even so, they feel compelled to sup ort her in the last resort (Cairo telegram No.689 paragraph 4) though they hope to avoid having to choose between us. About Palestine they have no doubts at all.



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Registry \ E2615/1914/31.
TELEGRAM EROM
No. 11' Grapfely-Knith
Dated ASAMU.
Received 129. in Registry 3.2 11 at 196.

Reported on Allegal Simmigration Revolution.

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Mar. 27

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(Action completed.)

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Next Paper.

E2669

32003 F.O.P.

DEPARTMENT L NO. 2.

Cypher/OTP

FROM JEDDA TO FORMERS OFFICE.

Br. Grafitey-Smith. No. 129.

23rd March 1947.

D. 2.00 p.m. 25rd March 1947. d. 5.35 p.m. 23rd March 1947.

Repeated to Jerusalem, Cairo, Bagdad, Beirut, Damscus, Ammen

0:0:0:0

TOP SHORE.

284/102/14

Jerusalem telegram No. 544 to the Colonial Office: Jewish immigration.

Both considerations advanced in paragraph 2 of the high Commissioner's telegram are matters of government policy which I have no competence to criticize. Each has an alternative which his Majesty's Government have presumably considered and rejected.

- 2. Like my colleagues in the Middle Hast I interpreted your telegram No. 518 to Cairo as an instruction to report reactions in my territory to suggested increase in Jewish immigration. I fear adverse indications given in my telegram No. 97 remain valid.
- and Cairo. Effect on Egyptian, as on other Arab opinion, of our failure to suppress terrorism in Falestine is manifest in such articles as Fakry Abaza's leader in Ausawwar of Earch 14th. Violence of Egyptian threats to any Arab attempts to mediate between England and Egypt is encouraged by the Jewish successes and this language of manage has probably done much to ensure language of menace has probably done much to ensure areb delegates silence.
- 4. If Pelestinian Arabs have, as reported, developed a more receptive attitude than their Arab neighbours, they have not notably advertised it. I fear that neither 2 (a) nor 2 (b) in Jerusalem telegram under reference offers His Majesty's representatives in Arab states promising material for persuasive propaganda.

Foreign Office please pass to Amman as my telegram Ho. 15.

Beirut please pass to Damascus as my telegram No. 11. [Repeated to Amman].

2852

Next Paper.

32003 **F.O.P** 

U.K. Delegation, MOSCOW.

18th March, 1947.

E 260**9** 

My dear Harold,

Many thanks for your letter about the immigration quota. I have shown the Secretary of State our telegram to the Arab posts (No.518 to Cairo) and the replies.

The Secretary of State has minuted these papers as follows:

"In view of the answers I feel we had better stick to the present quota. We are doing our best to speed up the hearing."

I think this makes the Secretary of State's position pretty clear and I leave it to you whether you wish to pass on the Secretary of State's minute to Edmonds at the Colonial Office.

Yours ever,

John

Harold Beeley, Esq., C.B.E., Foreign Office.

OUT FILE 24.3.47. Confidential. Restricted. You will remember that Draft. bli to us recent of asked H.M. Representatives Mr. Edmondo, C.O. in the Arab States for their views on (from the Private Suntany) the probable Arab reaction to an increase in the rate of fewish immigration into Palestine pending consideration of that country's future by the United Nations. Our libegram (no. 518 to H-13. 21) of which have been copied to the bolonical Office, were rest to Foreign the Secretary in Moscows. He has

minuted es follows: "In view of the answers 1 ful un had better stick to the promt quota. He are doing our List to spend up a hunning." You may wish to inform the Coloniel Secretary of this comment.

# OUT FILE

FOREIGH OFFICE, S.V.1., 24th March, 1947.

Dear Edmonds,

You will remember that we recently asked H.M. Representatives in the Arab States for their views on the probable Arab reaction to an increase in the rate of Jewish immigration into Palestine pending consideration of that Country's future by the United Mations.

Our telegram (no. 518 to Cairo) and the replies to it, all of which have been copied to the Colonial Office, were sent to the Foreign Secretary in Moscow. He has minuted as follows:

"In view of the answers I feel we had better stick to the present quota. We are doing our best to speed up the hearing."

You may wish to inform the Colonial Secretary of this comment.

Yours sincerely, (Sa. .) .

E.R. Edmonds, Esq., Colonial Office.

Eastern Dept. pwg. 67 cmcA. 67

25th March, 1947.

War HO

Dear McAlpine,

Thank you for your letter of the 24th of March about probable Arab reaction to an increase in the rate of Jewish immigration into Palestine. I have shown my Secretary of State the Foreign Secretary's comment.

Yours sincerely,

EN Zames

Private Secretary.

R.D.C. McAlpine, Esq.

RECORD OFFICE, LONDON

(Action completed.)

Next Paper.

Wt 24772/717 17895 10/38 F.O.I.

# INWARD TELEGRAM

Cypher (O.T.P.)

FROM PALESTINE (Gen. Sir A. Cunningham)

TO S. OF S., COLONIES.

D. 22nd March, 1947. R. 22nd " " 20.25 hrs.

## **IMPORTANT**

No. 630. Top Secret and Personal.

Addressed to H.M. Ambassador Baghdad No. 35. " " Minister Beirut No. 375. Repeated to the S. of S. Cairo. No. 26. Jedda No. 34. Damascus No. 376. Amman by savingram.

Reference Baghdad telegram No. 258 and Beirut telegram No. 192, both addressed to the Foreign Office and repeated to me.

I should make it clear that my telegram No. 544 was not a recommendation to increase the Jewish immigration quota. I have recommended to H.M. Government that this is not the time to increase it (for your information only). The telegram was however, intended to stress the reality of the situation here and I fear, from further replies that it has provoked, that it would appear we have, perhaps, failed to keep H.M. Representatives in Arab countries sufficiently informed on the position. For instance, H.M. Ambassador, Baghdad, has assumed that the argument for an increase in the quota is hased on the suggestion that this would make the terrorists based on the suggestion that this would make the terrorists cease their activities. Though I believe there would in fact be a chance of this, the real argument, apart from the human aspect, is that it would make it possible for Jews to deal with the terrorists themselves, which many of them are

/sincerely

anxious to do, otherwise as deportations go on, they find it difficult to persuade their younger people to take any action, or to organise wholehearted cooperation, which gives the only sure method of eradicating the evil.

Again the specious Arab argument, that comparative leniency is being shown to Jews, is quite easily countered, for Arab rebellion Went on for three years, and it was only when it was found that more moderate methods had failed to bring about the desired results, that ruthless methods were tried. The present struggle is following the same course. Moreover the character of the disturbance is quite different. On the one hand apponents were rural guerillas, on the other we are dealing with a few thousand well trained saboteurs, buried in the heart of a highly civilized urban population. Quite clearly, methods to be used in one case will not always suit in the other, guite apart from the ethics of the question. Moreover it was not ruthlessness which ended the Arab rebellion. I must again stress that, through the mandate, H.M. Government have an obligation to Jews, and this problem cannot be viewed solely through Arab eyes, certainly not by me. As it appears members of the Arab Higher Executive are visiting H.M. representatives, and in view of the importance of accurate information about Palestine in Arab countries, I hope that I may be given the opportunity of informing H.M. Representatives fully on any point of doubt that they may still have. It would give me the greatest pleasure should it be possible for any of them to visit me and view the Bituation in Palestine first-hand. Air transport could of course be arranged.

## Distributed to: -

M.S. 25 Secretary of State Sir T. Lloyd . Mr. I. Thomas

Mr. Martin.

Sir D. Herris

Mr. Trafford Smith

Mr. Mathieson

Mr. Higham

Er. Eastwood

Mr. Bennett

Mr. Bigg

## INWARD TELEGRAM

Cypher (O.T.P.)

FROM PALESTHE (General Sir A. Cunningham)

TO S. OF S. COLONIES.

D.15th March, 1947. R.14th 07.00 hrs.

No.544 Top Secret.

Addressed to the S. of S. No. 20. Repeated to Cairo No. 30. No. 30. No. 327. No. 331. Baghdad Jedda Beirut Damascus No.332. Amman

Your telegram No. 469.

I have noted the replies sent to the Foreign Office regarding Arab reactions to any increase in the immigration quota. I assume that His Majesty's Government will not be deflected from carrying out their obligations as landatory for Palestine by any fear of unfavourable political reactions in other countries and, as you know, I have continually stressed that there is a real human issue involved in this problem which has not yet been met.

- 2. In view of the statement made by the Foreign Secretary to the Arab Delegation, which they may interpret as an undertaking, I must not be taken as advocating an increase in the quota, but I must again emphasize the following facts.
- (a) Without an increase, there is little prospect of stopping terrorism by any military or other action short of war with the Jews.
- (b) Illegal immigrants now in Cyprus and expected will enter Palestine sooner or later and cannot be stopped.

 $3_*/$ 

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Their reaction to a modest increase probably would not be strong. I am not clear why it should be stronger among Arabs outside Palestine. I am not sure whether the views expressed to the Foreign Office in the replies referred to take into account these realities of the situation as it confronts the Palestine Government.

## Distributed to:-

M.S.25 Secretary of State Sir T. Lloyd Mr. I. Thomas Mr. Martin Mr. Martin
Mr. Trafford Smith
Sir D. Harris
Mr. Mathieson
Mr. Higham
Mr. Poynton
Mr. Bennett

Mr. Bigg